

AMENDED IN SENATE MAY 5, 2015  
AMENDED IN SENATE APRIL 14, 2015

**SENATE BILL**

**No. 149**

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**Introduced by Senator Stone  
(Coauthor: Senator Anderson)**

January 29, 2015

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An act to add Article 4.1 (commencing with Section 111546) to Chapter 6 of Part 5 of Division 104 of the Health and Safety Code, relating to drugs and devices.

LEGISLATIVE COUNSEL'S DIGEST

SB 149, as amended, Stone. Investigational drugs, biological products, or devices: right to try.

Existing law, the ~~federal~~ *Federal Food, Drug, and Cosmetic Act*, prohibits a person from introducing into interstate commerce any new drug unless the drug has been approved by the United States Food and Drug Administration (FDA). Existing law requires the sponsor of a new drug to submit to the FDA an investigational new drug application and to then conduct a series of clinical trials to establish the safety and efficacy of the drug in human populations and submit the results to the FDA in a new drug application.

Existing law, the *Sherman Food, Drug, and Cosmetic Law*, regulates the packaging, labeling, and advertising of drugs and devices and is administered by the State Department of Public Health. A violation of that law is a crime. The *Sherman Food, Drug, and Cosmetic Law* prohibits, among other things, the sale, delivery, or giving away of a new drug or new device unless either the department has approved a new drug or device application for that new drug or new device and that approval has not been withdrawn, terminated, or suspended or the

drug or device has been approved pursuant to specified provisions of federal law, including the ~~federal~~ *Federal Food, Drug, and Cosmetic Act*.

The Medical Practice Act provides for the licensure and regulation of physicians and surgeons by the Medical Board of California and requires the board to take action against a licensee who is charged with unprofessional conduct. The Osteopathic Act provides for the licensure and regulation of osteopathic physicians and surgeons by the Osteopathic Medical Board of California and requires the board to enforce the Medical Practice Act with respect to its licensees.

This bill, among other things, would permit a manufacturer of an investigational drug, biological product, or device to make the product available to eligible patients with *a terminal illness, disease*, as specified. *The bill would require a manufacturer that provides an investigational drug, biological product, or device to an eligible patient to report specified data to the State Department of Public Health.* The bill would provide that the act does not require a health benefit plan, as defined, or governmental agency to provide coverage for the cost of any investigational drug, biological product, or device made available pursuant to these ~~provisions~~. ~~The bill provisions, but~~ would authorize a health benefit plan to provide coverage for an investigational drug, biological product, or device. The bill would also prohibit the Medical Board of California and the Osteopathic Medical Board of California from taking any disciplinary action against the license of a physician based solely on the physician's recommendation to an eligible patient regarding, or prescription for, or treatment with, an investigational drug, biological product, or device.

Vote: majority. Appropriation: no. Fiscal committee: yes.  
State-mandated local program: no.

*The people of the State of California do enact as follows:*

1 SECTION 1. Article 4.1 (commencing with Section 111546)  
2 is added to Chapter 6 of Part 5 of Division 104 of the Health and  
3 Safety Code, to read:

4  
5 Article 4.1. Right to Try Act

6  
7 111546. This article shall be known and may be cited as the  
8 Right to Try Act.

1 111546.1. In this article, unless the context otherwise requires,  
2 the following definitions shall apply:

3 (a) “Eligible patient” means a person to whom all of the  
4 following conditions apply:

5 (1) He or she has a terminal ~~illness~~ *disease* as determined by  
6 that person’s physician and a consulting physician.

7 (2) His or her physician has determined that the person has no  
8 comparable or satisfactory United States Food and Drug  
9 Administration approved treatment options available to diagnose,  
10 monitor, or treat the disease or condition involved, and that the  
11 probable risk to the person from the investigational drug, biological  
12 product, or device is not greater than the probable risk from the  
13 disease or condition.

14 (3) He or she has received a prescription or recommendation  
15 from his or her physician for an investigational drug, biological  
16 product, or device.

17 (4) He or she has given written informed consent for the use of  
18 the investigational drug, biological product, or device, or if he or  
19 she is a minor or lacks the capacity to provide informed consent,  
20 his or her parent, legal guardian, or legally authorized  
21 representative has given written informed consent on his or her  
22 behalf.

23 (5) He or she has documentation from his or her physician that  
24 the patient has met the requirements of this subdivision.

25 (b) “Health benefit plan” means any plan or program that  
26 provides, arranges, pays for, or reimburses the cost of health  
27 benefits. “Health benefit plan” includes, but is not limited to, a  
28 health care service plan contract issued by a health care service  
29 plan, as defined in Section 1345 of this code, and a policy of health  
30 insurance, as defined in Section 106 of the Insurance Code, issued  
31 by a health insurer.

32 (c) “Health facility” has the same meaning as in Section 1250.

33 (d) “Investigational drug, biological product, or device” means  
34 a drug, biological product, or device that has successfully  
35 completed phase one of a clinical trial approved by the United  
36 States Food and Drug Administration, but has not been approved  
37 for general use by the United States Food and Drug Administration  
38 and remains under investigation in a clinical trial approved by the  
39 United States Food and Drug Administration.

1 (e) “Physician” means a physician and surgeon licensed under  
2 the Medical Practice Act or an osteopathic physician and surgeon  
3 licensed under the Osteopathic Act, and who is providing medical  
4 care or treatment to the eligible patient for the terminal illness, but  
5 does not include a primary care physician.

6 (f) “State regulatory board” means the Medical Board of  
7 California or the Osteopathic Medical Board of California.

8 ~~(g) “Terminal illness” means a disease that, without~~  
9 ~~life-sustaining procedures, will result in death in the near future~~  
10 ~~or a state of permanent unconsciousness from which recovery is~~  
11 ~~unlikely.~~

12 (g) “Terminal disease” means an incurable and irreversible  
13 disease that has been medically confirmed and will, according to  
14 reasonable medical judgment, result in death within six months  
15 of diagnosis.

16 111546.2. (a) Notwithstanding Section 110280, 111520, or  
17 111550, a manufacturer of an investigational drug, biological  
18 product, or device may make available the manufacturer’s  
19 investigational drug, biological product, or device to an eligible  
20 patient pursuant to this article. This article does not require that a  
21 manufacturer make available an investigational drug, biological  
22 product, or device to an eligible patient.

23 (b) A manufacturer may do any of the following:

24 (1) Provide an investigational drug, biological product, or device  
25 to an eligible patient without receiving compensation.

26 (2) Require an eligible patient to pay the costs of or associated  
27 with the manufacture of the investigational drug, biological  
28 product, or device.

29 (3) Require an eligible patient to participate in data collection  
30 relating to the use of the investigational drug, biological product,  
31 or device.

32 (c) (1) Except as otherwise required by law, this article does  
33 not require a health benefit plan or any state agency to provide  
34 coverage for the cost of any investigational drug, biological  
35 product, or device.

36 (2) A health benefit plan may provide coverage for an  
37 investigational drug, biological product, or device.

38 111546.3. (a) Notwithstanding any other law, a state regulatory  
39 board shall not revoke, fail to renew, or take any other disciplinary  
40 action against a physician’s license based solely on the physician’s

1 recommendation to an eligible patient regarding, or prescription  
2 for, or treatment with, an investigational drug, biological product,  
3 or device pursuant to this article.

4 (b) Notwithstanding any other law, a state agency shall not take  
5 any action against a health facility's license based solely on the  
6 facility's participation in the treatment by or use of an  
7 investigational drug, biological product, or device pursuant to this  
8 article.

9 (c) A violation of this article shall not be subject to Chapter 8  
10 (commencing with Section 111825).

11 (d) This article does not create a private cause of action against  
12 a manufacturer of an investigational drug, biological product, or  
13 device, or against any other person or entity involved in the care  
14 of an eligible patient using the investigational drug, biological  
15 product, or device, for any harm to the eligible patient resulting  
16 from the investigational drug, biological product, or device so long  
17 as the manufacturer or other person or entity complies in good  
18 faith with the terms of this article and exercises reasonable care.

19 *111546.4. (a) A manufacturer that provides an investigational*  
20 *drug, biological product, or device to an eligible patient pursuant*  
21 *to Section 111546.2 shall report all of the following information*  
22 *to the State Department of Public Health:*

23 *(1) The number of requests made for an investigational drug,*  
24 *biological product, or device.*

25 *(2) The number of requests that were approved.*

26 *(3) The duration of treatments.*

27 *(4) The success or failure of the investigational drug, biological*  
28 *product, or device in treating the terminal disease with which the*  
29 *eligible patient was diagnosed.*

30 *(5) Any adverse event for each investigational drug, biological*  
31 *product, or device.*

32 *(6) Costs paid by each eligible patient for each investigational*  
33 *drug.*

34 *(7) The consulting physician's diagnosis and prognosis, and*  
35 *verification that the eligible patient is competent, acting*  
36 *voluntarily, and has made an informed decision, or that the*  
37 *consulting physician has determined that the person is not an*  
38 *eligible patient.*

39 *(b) The information collected shall be confidential and shall be*  
40 *collected in a manner that protects the privacy of the patient, the*

- 1 *patient's family, and any medical provider or pharmacist involved*
- 2 *with the patient under the provisions of this part.*

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